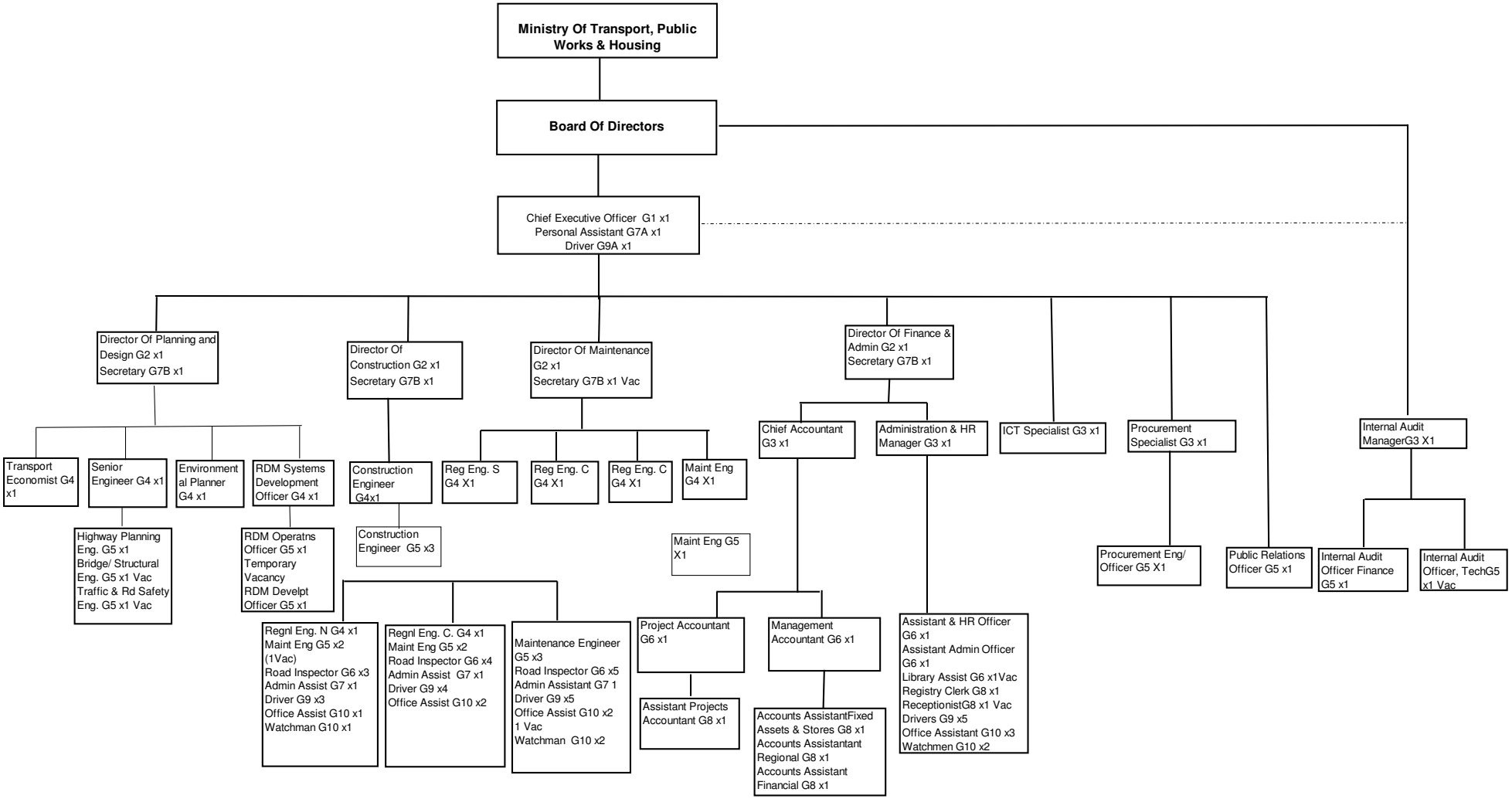ROADS AUTHORITY STRUCTURE